Financial Statements

For the year ended 31 December 2018



# Management's Responsibility for the Consolidated Financial Statements

The accompanying consolidated financial statements of the Corporation of the Township of Greater Madawaska (the "Township") are the responsibility of the Township's management and have been prepared in compliance with legislation, and in accordance with Canadian Public Sector Accounting Standards. A summary of the significant accounting policies is contained in Note 1 to the consolidated financial statements. The preparation of consolidated financial statements necessarily involves the use of estimates based on management's judgment, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

The Township's management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the consolidated financial statements. These systems are monitored and evaluated by management.

The Council meets with management and the external auditors to review the consolidated financial statements and discuss any significant financial reporting or internal control matters prior to their approval of the consolidated financial statements.

The consolidated financial statements have been audited by MacKillican & Associates, independent external auditors appointed by the Township. The accompanying Independent Auditor's Report outlines their responsibilities, the scope of their examination and their opinion on the Township's consolidated financial statements.

Allison Holtzhauer CAO Clerk-Treasurer

# Consolidated Financial Statements Index

# For the year ended 31 December 2018

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#### INDEPENDENT AUDITOR'S REPORT

To the Members of Council, Inhabitants and Ratepayers of the Corporation of the Township of Greater Madawaska.

#### **Opinion**

We have audited the consolidated financial statements of the Township of Greater Madawaska (the Township), which comprise the consolidated statement of financial position as at 31 December 2018, and the consolidated statement of operations and accumulated surplus, consolidated statement of changes in net financial assets (liabilities) and consolidated statement of cash flows for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the financial position of the Township as at 31 December 2018, and its financial performance and its cash flows for the year then ended in accordance with Canadian Public Sector Accounting Standards (PSAB).

#### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Township in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

## Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with PSAB, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Township's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Township or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Township's financial reporting process.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

A further description of the auditor's responsibilities for the audit of the financial statements is located at *MacKillican's* website at: http://mackillicans.com/PDF/Auditors\_Responsibilities.pdf. This description forms part of our auditor's report.

**Chartered Professional Accountants,** 

Mac Killian + Associates

Licensed Public Accountants.

RENFREW, Ontario. 15 April 2019.

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# Consolidated Statement of Financial Position

# As at 31 December 2018 (with 2017 figures for comparison)

Financial assets:		<u>2018</u>		<u>2017</u>
Cash	\$	1,958,632	\$	906,830
Taxes receivable	Ψ	464,887	Ψ	476,466
Accounts receivable		249,012		168,249
	Ф.		Φ	
Liabilities:	\$	2,672,531	\$	1,551,545
Accounts payable and accrued liabilities	\$	648,381	\$	366,129
Deferred revenue - obligatory reserve funds (Note 7)	Ψ	58,557	Ψ	80,624
- other (Note 8)		616,801		13,614
Net long term liabilities (Note 5)		906,925		1,148,795
Temporary loan - capital (Note 18)		1,106,613		1,1 10,755
Employee future benefits (Note 2)		26,843		29,365
Landfill closure and post closure costs (Notes 2 and 9)		1,673,100		1,713,800
,	Ф.		Φ.	
	\$	5,037,220	\$	3,352,327
Net financial assets (liabilities)	\$	(2,364,689)	\$	(1,800,782)
Non-financial assets:				
Tangible capital assets (net)	\$	12,659,641	\$	11,688,691
Construction in progress		148,734		190,629
Inventories of supplies		59,585		100,412
Prepaid expenses		26,529	_	12,007
	\$	12,894,489	\$	11,991,739
Accumulated surplus	\$	10,529,800	\$	10,190,957
Accumulated surplus comprised of:	¢.	10 (00 000	Ф	10 422 241
Equity in tangible capital assets (Note 13)	\$	10,699,900	\$	10,422,341
Reserve and reserve funds		1,497,306		1,447,675
Library Board Unfunded - employee future benefits (Note 2)		32,537 (26,843)		64,106 (29,365)
Unfunded - landfill closure and post closure costs (Note 2)		(20,843) (1,673,100)		(1,713,800)
omanded - fandim closure and post closure costs (Note 2)		(1,0/3,100)	_	(1,/13,000)
Total accumulated surplus	\$	10,529,800	\$	10,190,957

# Consolidated Statement of Operations and Accumulated Surplus

# For the year ended 31 December 2018 (with 2018 budget and 2017 actual figures for comparison)

	2018 <u>Budget</u>	2018 <u>Actual</u>	2017 Actual
Revenue:	Duager	<u>rictaar</u>	<u>1101441</u>
Taxation and user charges	\$ 3,822,210	\$ 3,853,196	\$ 3,698,628
Government transfers:			
Ontario	1,987,910	835,349	600,905
Canada	74,000	88,190	83,283
Other municipalities	22,300	22,353	23,695
Other	292,900	424,460	2,428,653
Change in post closure costs		40,700	37,700
	\$ <u>6,199,320</u>	\$ <u>5,264,248</u>	\$ <u>6,872,864</u>
Expenses:			
General government	\$ 918,837	\$ 844,543	\$ 805,913
Protection to persons and property	1,175,585	1,153,563	1,140,994
Transportation services	1,806,646	1,831,029	1,780,701
Environmental services	461,978	496,150	423,812
Health services	29,300	29,291	28,717
Recreation and cultural services	464,532	431,715	319,447
Planning and development	137,360	139,114	138,334
	\$ <u>4,994,238</u>	\$ <u>4,925,405</u>	\$ <u>4,637,918</u>
Excess of revenue over expenses Accumulated surplus at the beginning of the	\$ 1,205,082	\$ 338,843	\$ 2,234,946
year	10,190,957	10,190,957	7,956,011
Accumulated surplus at the end of the year	\$ <u>11,396,039</u>	\$ <u>10,529,800</u>	\$ <u>10,190,957</u>

# Consolidated Statement of Changes in Net Financial Assets (Liabilities)

# For the year ended 31 December 2018 (with 2018 budget and 2017 actual figures for comparison)

		2018 Budget		2018 <u>Actual</u>		2017 <u>Actual</u>
Excess of revenue over expenses	\$	1,205,082	\$	338,843	\$	2,234,946
Amortization of tangible capital assets Acquisition of tangible capital assets Contributed tangible capital assets Loss on disposal of capital assets Use of (acquisition of) prepaid expenses Use of (acquisition of) inventory	_	723,658 (3,371,850)	_	723,658 (1,692,642) 39,929 (14,522) 40,827	_	673,844 (327,253) (2,002,000) 2,787 (518) (26,745)
Increase (decrease) in net financial assets Net financial assets (liabilities) at the beginning of the year	\$	(1,443,110) (1,800,782)	\$	(563,907) (1,800,782)	\$	555,061 (2,355,843)
Net financial assets (liabilities) at the end of the year	\$	(3,243,892)	\$_	(2,364,689)	\$	(1,800,782)

# Consolidated Statement of Cash Flows

# For the year ended 31 December 2018 (with 2017 figures for comparison)

		<u>2018</u>		<u>2017</u>
Cash flows from operating activities:  Excess of revenue over expenses	\$	338,843	\$	2,234,946
Add (deduct) items which do not involve cash:	Φ	330,043	Ф	2,234,940
- amortization		723,658		673,844
- loss on disposal of capital assets		39,929		2,787
- deferred revenue		581,120		40,658
- employee future benefits		(2,522)		3,039
- landfill closure and post closure costs		(40,700)		(37,700)
- contributed tangible capital assets		(10,700)		(2,002,000)
	Φ.	1 (40 220	Ф.	
	\$	1,640,328	\$	915,574
Net change in non cash working capital balances related to				
operations:	\$	11.570	\$	97.760
<ul><li>decrease (increase) in taxes receivable</li><li>decrease (increase) in accounts receivable</li></ul>	Ф	11,579	Ф	87,769 37,035
- decrease (increase) in inventories of supplies		(80,763) 40,827		(26,745)
- increase (increase) in inventories of supplies - increase (decrease) in accounts payable and accrued liabilities		282,252		
- decrease (increase) in prepaid expenses		(14,522)		(551,874) (518)
- decrease (increase) in prepaid expenses	-	(14,322)		(316)
	\$	239,373	\$	(454,333)
Cash flows from operating activities	\$	1,879,701	\$	461,241
Cash flows from financing activities:				
Decrease in long term liabilities	\$	(241,870)	\$	(241,870)
Proceeds from temporary loan - capital		1,106,613	·	
Cash flows from (used for) financing activities	\$	864,743	\$	(241,870)
Cash flows used for capital activities:				
Additions to tangible capital assets:				
General government	\$	(15,904)		
Protection services	Ψ	(122,000)		
Transportation services		(1,440,960)	\$	(264,425)
Environmental services		(1,1.0,200)	4	(62,828)
Recreation and cultural services		(113,778)		(==,===)
	Φ.		Φ.	(227.252)
Cash flows used for capital activities	\$	(1,692,642)	\$	(327,253)
Increase (decrease) in cash and cash equivalents during the year	\$	1,051,802	\$	(107,882)
Cash and cash equivalents at the beginning of the year	_	906,830		1,014,712
Cash and cash equivalents at the end of the year	\$	1,958,632	\$	906,830

(See accompanying notes)

## **MACKILLICAN & ASSOCIATES**

#### Notes to the Consolidated Financial Statements

#### For the year ended 31 December 2018

#### 1. SIGNIFICANT ACCOUNTING POLICIES

The consolidated financial statements of the Corporation of the Township of Greater Madawaska are the representation of management prepared in accordance with generally accepted accounting principles for local governments as recommended by the Public Sector Accounting Board (PSAB) of the Chartered Professional Accountants of Canada.

The focus of PSAB financial statements is on the financial position of the Township and changes thereto. The Consolidated Statement of Financial Position reports financial assets and liabilities. Financial assets are available to provide resources to discharge existing liabilities or finance future operations. Municipal position represents the financial position of the Township and is the difference between financial assets and liabilities. This information explains the Township's overall future revenue requirements and its ability to finance activities and meet its obligations.

#### (a) Reporting Entity

(i) The consolidated financial statements reflect financial assets, liabilities, operating revenues and expenditures, reserves, reserve funds, and changes in investment in tangible capital assets of the Township. The reporting entity is comprised of all organizations, committees and local boards accountable for the administration of their financial affairs and resources to the Township and which are owned or controlled by the Township. Interdepartmental and organizational transactions and balances between these organizations are eliminated.

These consolidated financial statements include:

Township of Greater Madawaska Library Board

- (ii) Accounting for County and School Board Transactions The taxation, other revenues, expenditures, assets and liabilities with respect to the operations of the county and school boards are not reflected in the municipal fund balances of these financial statements.
- (iii) Trust fund and its related operations administered by the Township is not included in these financial statements but is reported separately.

#### (b) Basis of Accounting

The financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting recognizes revenues in the period in which transactions or events occurred that gave rise to the revenue; expenses are recognized in the period goods or services are acquired and a liability is incurred or transfers are due.

Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Government transfers, contributions and other amounts are received from third parties pursuant to legislation, regulation or agreement and may only be used for certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed.

#### (c) Non-financial Assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year, and are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the excess of revenue over expenditure, provides the change in net financial assets for the year.

#### Notes to the Consolidated Financial Statements

#### For the year ended 31 December 2018

### (d) Tangible Capital Assets

(i) Tangible capital assets (TCAs) are recorded at cost, which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. Where the cost was not readily determinable, the assets were valued at their current fair market value and then discounted back to their in-service date using the Non-Residential Building Construction Price Index (NRBCPI) for buildings and using the Consumer Price Index (CPI) for all other assets. Land for road segments is valued at \$1.00 per segment. All other land is valued at cost. Where cost was not readily determinable, the land was given a value of \$1.00 per segment. The cost, less residual value, of the tangible capital assets are amortized on a straight-line basis over their estimated useful lives as follows:

Land improvements	20 - 50 years
Buildings	20 - 50 years
Machinery and equipment	5 - 50 years
Vehicles	7 - 15 years
Linear assets	10 - 45 years

Amortization is calculated commencing the first month of the year following acquisition using the above rates. In the year of disposal, a full year of amortization will be charged against the asset. Capital work in progress is not amortized until it is put into service.

The Township has a capitalization threshold of \$5,000, so that individual TCAs of lesser value are expensed, unless they are pooled because, collectively, they have significant value, or for operational reasons.

### (ii) Contribution of Tangible Capital Assets

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt, and that fair value is also recorded as revenue. Similarly, transfers of assets to third parties are recorded as an expenditure equal to the net book value of the assets as of the date of transfer.

#### (iii) Leases

Leases are classified as capital or operating leases. Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related lease payments are charged to expenditure as incurred.

#### (e) Inventories

Inventories held for consumption are recorded at the lower of cost or replacement cost on an individual basis.

#### (f) Investment Income

Investment income earned on current funds (other than obligatory reserve funds) is reported as revenue in the period earned. Investment income earned on externally restricted funds is added to the fund balance and forms part of the respective deferred revenue balance.

#### (g) Government Transfers

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or are the result of a direct financial return.

Government transfers are recognized in the financial statements in the period in which the events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met and reasonable estimates of the amounts can be made.

#### Notes to the Consolidated Financial Statements

#### For the year ended 31 December 2018

#### (h) Deferred Revenue

Certain amounts are received pursuant to regulations or agreement and may only be used in the conduct of certain programs or in the delivery of specific services and transactions. These amounts are recognized as revenue in the fiscal year the related expenditures are incurred or services performed.

#### (i) Deferred Revenue - Obligatory Reserve Funds

The Township receives restricted contributions under the authority of provincial and federal legislation and Township by-laws. These funds by their nature are restricted in their use and, until applied to applicable costs, are recorded as deferred revenue. Amounts applied to qualifying expenditures are recorded as revenue in the fiscal period they are expended.

#### (j) Use of Estimates

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenses during the year. Actual results could differ from these estimates. Significant estimates include the allowance for doubtful taxes, landfill closure and post closure costs, employee future benefits and amortization.

#### (k) Cash and Cash Equivalents

Cash and cash equivalents are comprised of cash and investments due no greater than three months from the date of acquisition or that are cashable on demand.

### (1) Revenue Recognition

Taxation revenue consists of non-exchange transactions. It is recognized in the period to which the assessment relates and reasonable estimates of amounts can be made. Annual revenue also includes adjustments related to reassessments or appeals related to prior years. Fees and user charges relate to licensing fees, fees for use of various programming, and fees imposed based on specific activities. Revenue is recognized when the activity is performed or when the services are rendered.

#### (m) Financial Instruments

Financial instruments include cash, accounts receivable, accounts payable and accrued liabilities, net long term liabilities and temporary loan - capital. Unless otherwise noted, it is management's opinion that the Municipality is not exposed to significant interest, currency or credit risks arising from these financial instruments.

The carrying amounts reported on the statement of financial position for cash, accounts receivable, accounts payable and accrued liabilities, and temporary loan - capital, approximates their fair values due to the immediate and short term maturities of these financial instruments.

The fair value of net long term liabilities, including the current portion, is based on rates currently available to the Township with similar terms and maturities and approximates its carrying amounts as disclosed on the statement of financial position.

## 2. AMOUNTS TO BE RECOVERED

Amounts to be recovered represent the requirement of the Township to raise funds in subsequent periods to finance unfunded liabilities, comprised of the landfill closure costs of \$ 250,000 (2017 - \$ 250,000), post closure costs of \$ 1,423,100 (2017 - \$ 1,463,800) and employee future benefits of \$ 26,843 (2017 - \$ 29,365).

### Notes to the Consolidated Financial Statements

### For the year ended 31 December 2018

#### 3. TRUST FUND

Trust fund administered by the Township, totaling \$ 3,467 (2017 - \$ 3,467) are presented in a separate financial statement of trust fund financial position and operations. As such, balances held in trust by the Township for the benefit of others have not been included in the Consolidated Statement of Financial Position nor have its operations been included in the Consolidated Statement of Operations.

#### 4. OPERATIONS OF SCHOOL BOARDS AND COUNTY OF RENFREW

During 2018, the Township levied property taxes and payments in lieu of property taxes on behalf of the School Boards and County of Renfrew as follows:

	<u>Sc</u>	hool Boards	<u>County</u>		
Property taxes Payments in lieu	\$	1,412,020 6,274	\$	2,808,046 51,311	
	\$	1,418,294	\$	2,859,357	

#### 5. NET LONG TERM LIABILITIES

(a) The balance of net long term liabilities of \$ 906,925 (2017 - \$ 1,148,795) reported on the "Consolidated Statement of Financial Position" is made up of long term liabilities incurred by the Township and includes those incurred on behalf of municipal enterprises.

		<u>2018</u>	<u>2017</u>
	d Lands Corporation debenture 6, \$ 28,850 plus interest payable August 2025	\$ 403,900	\$ 461,600
	d Lands Corporation debenture 6, \$ 24,743 plus interest payable August 2020	98,971	148,457
	d Lands Corporation debenture 6, \$ 67,342 plus interest payable December 2021	 404,054	 538,738
Net long term liabilities a	at the end of the year	\$ 906,925	\$ 1,148,795

(c) Principal and interest payments required on the long term liabilities are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 241,870	\$ 16,387	\$ 258,257
2020	241,871	12,121	253,992
2021	192,384	7,077	199,461
2022	57,700	5,001	62,701
2023	57,700	3,668	61,368
2024 to 2027	 115,400	 3,343	 118,743
	\$ 906,925	\$ 47,597	\$ 954,522

#### Notes to the Consolidated Financial Statements

#### For the year ended 31 December 2018

#### 6. CHARGES FOR NET LONG TERM LIABILITIES

(a) Total charges for the year for net long term liabilities are as follows:

	<u>2018</u>	<u>2017</u>
Principal Interest	\$ 241,870 19,644	\$ 241,870 23,973
	\$ 261,514	\$ 265,843

These payments are within the annual debt repayment limit as prescribed by the Ministry of Municipal Affairs and Housing under Ontario Regulation 403/02.

(b) The interest charges shown in (a) above are reported on the Consolidated Statement of Operations under the appropriate functional expenditure heading.

#### 7. DEFERRED REVENUE - OBLIGATORY RESERVE FUNDS

A requirement of the public sector accounting principles of the Chartered Professional Accountants of Canada is that obligatory reserve funds be reported as deferred revenue. This requirement is in place because federal, provincial and municipal legislation restricts how these funds may be used. The balances in the obligatory reserve funds of the Township are summarized below:

(a) The balance of deferred revenue - obligatory reserve funds on the "Consolidated Statement of Financial Position" at the end of the year is comprised of the following externally restricted reserve funds:

	<u>2018</u>	2017
Park development	\$ 22,590	\$ 22,399
Development charges	31,687	53,945
Shoreline	 4,280	 4,280
	\$ 58,557	\$ 80,624

(b) Transactions during the year in the deferred revenue - obligatory reserve funds are as follows:

		<u>2018</u>	<u>2017</u>
Balance at the beginning of the year Gas tax revenue received	\$	80,624 79,150	\$ 41,614 76,889
Development charges Interest earned		80,766 1,200	 67,966 1,044
Utilized during the year	\$	241,740 (183,183)	\$ 187,513 (106,889)
Balance at the end of the year	\$ <u></u>	58,557	\$ 80,624
8. DEFERRED REVENUE - OTHER		<u>2018</u>	<u>2017</u>
Roads Recreation	\$	609,264 7,537	\$ 13,614
	\$	616,801	\$ 13,614

#### Notes to the Consolidated Financial Statements

#### For the year ended 31 December 2018

#### 9. LANDFILL CLOSURE AND POST CLOSURE LIABILITY

The Environmental Protection Act sets out the regulatory requirements to properly close and maintain all active and inactive landfill sites. Under environmental law, there is a requirement for closure and post closure care of solid waste landfill sites. This requirement is to be provided for over the estimated remaining life of the landfill site based on usage.

Landfill closure and post closure care requirements have been defined in accordance with industry standards and include final covering and landscaping of the landfill, pumping ground water and leachates from the site, and ongoing environmental monitoring, site inspection and maintenance. Some closure costs are incurred on an ongoing basis and are included in the yearly fiscal operating budget. All remaining expected closure and post closure costs have been discounted at the Township's average long term borrowing rate, net of estimated inflation. There is currently \$ 340,000 in reserves set aside for either closure or post closure activities.

The reported liability is based on estimates and assumptions with respect to events extending over the useful life and estimated post closure care period using the best information available to management. Future events may result in significant changes to the estimated total expenditures, capacity used or total capacity and the estimated liability, and would be recognized prospectively, as a change in estimate, when applicable.

Landfill sites' estimated remaining capacity in cubic metres	45,120
Landfill sites' remaining useful life in years	35
Expected years of post closure care	25

The estimated total undiscounted expenses over the 25 year post closure period amount to approximately \$ 1,463,800.

## 10. CONTINGENT LIABILITIES

The nature of municipal activities is such that there may be litigation pending or in prospect at any time. The Township of Greater Madawaska is not aware of any claims or possible claims as at 31 December 2018.

#### 11. BUDGET FIGURES

The operating budget approved by the Township of Greater Madawaska for 2018 is reflected on the Consolidated Statement of Operations. The budget established for capital investment in tangible capital assets is on a project-oriented basis, the costs of which may be carried out over one or more years and, therefore, may not be comparable with current year's actual expenditure amounts. As well, the Township does not budget activity within reserves and reserve funds, with the exception being those transactions which affect either operations or capital investments. Budget figures have been reclassified for the purpose of these financial statements to comply with PSAB reporting requirements. The budgeted figures are unaudited.

#### 12. TANGIBLE CAPITAL ASSETS

The Schedule of Tangible Capital Assets provides information on the tangible capital assets of the Township by major asset class and by functional classification, as well as for accumulated amortization of the assets controlled. The reader should be aware of the following information relating to tangible capital assets:

#### Notes to the Consolidated Financial Statements

#### For the year ended 31 December 2018

## (i) Contributed Tangible Capital Assets

The Township records all tangible capital assets contributed by an external party at fair value on the earlier of the date received or of the transfer of risk and responsibility. Typical examples are roadways, water and sewer lines installed by a developer as part of a subdivision agreement. Roadways contributed in 2018 were Nil (2017 - \$ 2,002,000).

(ii) Tangible Capital Assets Recognized at Nominal Value Certain assets have been assigned a nominal value of one dollar, because of the difficulty of determining a tenable valuation. The most significant such assets are the Township's road allowances. The 2018 road network had segments, each of which has been assigned a value of one dollar for the road allowance itself.

#### 13. EQUITY IN TANGIBLE CAPITAL ASSETS

	<u>20</u>	<u>)18</u>	<u>2017</u>
Tangible capital assets - net	\$ 12	,659,641	\$ 11,688,691
Construction in progress		148,734	190,629
Net long term liabilities	(	(906,925)	(1,148,795)
Temporary loan - capital	(1	,106,613)	
Amounts to be funded in future years		(94,937)	 (308,184)
Equity in tangible capital assets	\$ <u>10</u>	,699,900	\$ 10,422,341

#### 14. PENSION CONTRIBUTIONS

The Municipality makes contributions to the Ontario Municipal Employees Retirement System (OMERS), a multi-employer pension plan. The plan provides defined pension benefits to employees based on their length of service and rates of pay. During the year ended 31 December 2018, the Municipality contributed \$230,392 (2017 - \$207,247) to the plan and is included as an expense in the consolidated statement of operations. The Township does not recognize in its consolidated financial statements any share of the pension plan deficit as this is a joint responsibility of all Ontario municipalities and their employees. The pension plan surplus (deficit) for 2018 is (\$2,790,000,000) (2017 - \$605,000,000) based on the fair market value of the plan's assets.

#### 15. CONTRACTUAL OBLIGATIONS

The Township has not negotiated a contract with the Ontario Provincial Police for the provision of policing services, however the Ontario Provincial Police provide policing services on an annual basis. Annual charges are determined based on the level of service and are reconciled to actual costs in the following year. The cost for 2018 was \$ 698,187 (2017 - \$ 675,116).

The Township has entered into a financing agreement with three other Municipalities and the Renfrew & Area Health Services Village. This agreement provides a Line of Credit to the Renfrew & Area Health Services Village to a maximum of \$ 510,000 to be repaid in full by 31 December 2024 with no set annual repayment. Each Municipality is responsible for an equal share of the balance outstanding. As at 31 December 2018 the total outstanding balance is \$ 188,469.

#### 16. MUNICIPALITIES BENEFIT COMMITTEE

The Township of Greater Madawaska is a member of the Municipalities Benefit Committee (MBC) which is an employee group benefits plan arranged through Manulife to share in the financial risk of extended health and dental benefits. In the event that a deficit position is incurred, the Township of Greater Madawaska must repay their pro-rata share of the deficit through a lump sum deposit or an increase in future annual premiums collected through the monthly billed rates. In the case of a surplus position, upon full funding of the claims fluctuation reserve (CFR), the surplus is transferred into a deposit account held by Manulife on the MBC's behalf. The surplus funds in the deposit account are to be used to fund premium requirements, enhancements to the benefit plan or fund future deficits. If the Township of Greater Madawaska leaves the MBC, the Township forfeits its right to any surplus.

#### Notes to the Consolidated Financial Statements

#### For the year ended 31 December 2018

#### 17. SEGMENTED INFORMATION

- (a) The Township is responsible for providing a wide range of services to its citizens. The Township reports on functional areas and programs in its consolidated financial statements. A brief description of each segment follows:
  - i) General government is comprised of council and administration and is responsible for the overall governance and management of the Municipality.
  - ii) Protection is comprised of police, fire, and other protective services.
  - iii) Transportation is comprised of roads including parking, signs and signals, streetlights and the maintenance of roads of the Township.
  - iv) Environmental services include solid waste and recycling services.
  - v) Recreation and cultural services include parks and recreation and libraries.
  - vi) Planning and development services are comprised of managing development for residential and business interests, as well as infrastructure and parks.
- (b) For each functional area, expenditures represent both amounts that are directly attributable to the functional area and amounts that are allocated on a reasonable basis. The expenditures for 31 December 2018 are as follows:

	S	alaries and <u>benefits</u>		nterest on ong term <u>debt</u>	c	Materials and ontracted services		Rent and external ransfers	<u>An</u>	nortization	<u>Total</u>
General government Protection services Transportation services	\$	514,049 217,839 579,735	\$	9,896 3,867 5,881	\$	291,461 865,223 743,736	\$	1,299	\$	29,137 65,335 501,677	\$ 844,543 1,153,563 1,831,029
Environmental services Health services		167,471		3,001		235,101		29,291		93,578	496,150 29,291
Recreation services Planning and development	_	188,717 99,904	_		_	174,388 39,210	_	34,679		33,931	431,715 139,114
	\$_	1,767,715	\$_	19,644	\$_2	2,349,119	\$_	65,269	\$	723,658	\$ <u>4,925,405</u>

(c) The expenditures for 31 December 2017 are as follows:

	S	alaries and <u>benefits</u>		nterest on ong term <u>debt</u>	c	Materials and ontracted services		Rent and external transfers	Ar	nortization		<u>Total</u>
General government	\$	512,603	\$	12,199	\$	242,374			\$	38,737	\$	805,913
Protection services		209,386		3,143		860,881	\$	1,413		66,171		1,140,994
Transportation services		591,005		8,631		738,868				442,197		1,780,701
Environmental services		136,841				193,393				93,578		423,812
Health services								28,717				28,717
Recreation services		131,211				147,075		8,000		33,161		319,447
Planning and development	-	93,403	_		_	44,931	_		_		-	138,334
	\$_	1,674,449	\$_	23,973	\$ <u></u>	2,227,522	\$_	38,130	\$_	673,844	\$ <u>-</u>	4,637,918

### Notes to the Consolidated Financial Statements

## For the year ended 31 December 2018

### 18. TEMPORARY LOAN - CAPITAL

The advance is due on demand with a variable interest rate determined by Ontario Infrastructure and Lands Corporation and has a maximum draft of \$ 1,148,146. As the capital projects and capital purchases are completed they will be debentured individually with Ontario Infrastructure and Lands Corporation. The advance is expected to be debentured in 2019.

# Schedule of General Operations

# For the year ended 31 December 2018 (with 2018 budget and 2017 actual figures for comparison)

	2018 <u>Budget</u>	2018 <u>Actual</u>	2017 <u>Actual</u>
Revenue:			
Net municipal taxation	\$ 3,822,210	\$ 3,853,196	\$ 3,698,628
Government transfers:			
Ontario	1,973,090	819,477	586,587
Canada	74,000	88,190	83,283
Other municipalities	22,300	22,353	23,695
Other	<u>292,900</u>	422,405	<u>2,421,639</u>
	\$ <u>6,184,500</u>	\$ <u>5,205,621</u>	\$ <u>6,813,832</u>
Expenses:			
General government	\$ 920,937	\$ 846,659	\$ 806,221
Protection to persons and property	1,173,885	1,151,833	1,140,049
Transportation services	1,810,546	1,834,907	1,779,061
Environmental services	461,078	495,205	424,024
Health services	29,300	29,291	28,717
Recreation and cultural services	389,162	321,629	244,858
Planning and development	135,960	137,753	138,604
	\$ <u>4,920,868</u>	\$ <u>4,817,277</u>	\$ <u>4,561,534</u>
Excess of revenue over expenses	\$ <u>1,263,632</u>	\$ 388,344	\$ <u>2,252,298</u>
Transfers:			
Transfer to Library Board	\$ (61,150)	\$ (61,153)	\$ (58,591)
Transfer from (to) reserves	298,890	(49,631)	(241,824)
Transfer to equity in tangible capital assets	(1,501,372)	(277,560)	(1,951,883)
Net transfers	\$ <u>(1,263,632</u> )	\$ (388,344)	\$ <u>(2,252,298)</u>
Change in general surplus for the year	\$ -	\$ -	\$ -
General surplus at the beginning of the year			
General surplus at the end of the year	\$ <u> </u>	\$	\$

# Schedule of Tangible Capital Assets

# For the year ended 31 December 2018 (with 2017 figures for comparison)

Segmented by asset class: <u>Cost</u>	Balance at 31 December 2017	Additions	Disposals, write-offs and adjustments	Balance at 31 December 2018
Land Land improvements Buildings Machinery and equipment Vehicles Linear assets Capital work in progress Total	\$ 521,448 1,461,586 3,409,608 1,316,545 2,783,359 16,534,445 190,629 \$ 26,217,620	\$ 128,910 364,788 443,659 755,285 \$ 1,692,642	\$ 12,875 (65,394) 13,471 (43,879) (14,467) (41,895) \$ (139,289)	\$ 521,448 1,474,461 3,473,124 1,694,804 3,183,139 17,275,263 148,734 \$ 27,770,973
			· · · · · · · · · · · · · · · · · · ·	
Accumulated amortization	Balance at 31 December 2017	Amortization	Disposals, write-offs and adjustments	Balance at 31 December 2018
Land improvements Buildings Machinery and equipment Vehicles Linear assets	\$ 460,380 1,052,825 582,298 1,742,079 10,500,718	\$ 50,979 75,379 58,109 143,630 395,561	\$ 26,017 (43,257) (10,168) (43,879) (28,073)	\$ 537,376 1,084,947 630,239 1,841,830 10,868,206
Total	\$14,338,300	\$	\$(99,360)	\$14,962,598
Net book value			Balance at 31 December 2017	Balance at 31 December 2018
Land Land improvements Buildings Machinery and equipment Vehicles Linear assets Capital work in progress			\$ 521,448 1,001,206 2,356,783 734,247 1,041,280 6,033,727 190,629	\$ 521,448 937,085 2,388,177 1,064,565 1,341,309 6,407,057 148,734
Total			\$ <u>11,879,320</u>	\$ <u>12,808,375</u>

(See accompanying notes)

## MACKILLICAN & ASSOCIATES

# Schedule of Tangible Capital Assets

# For the year ended 31 December 2018 (with 2017 figures for comparison)

Segmented by function: <u>Cost</u>	Balance at 31 December 2017	Additions	Disposals, write-offs and adjustments	Balance at 31 December 2018
General government Protection services Transportation services Environmental services Recreation and cultural	\$ 1,718,590 1,355,610 19,102,820 2,237,110	8 122,000 3 1,440,960	\$ (83,186) (43,879)	\$ 1,651,316 1,433,739 20,543,783 2,237,110
services	1,803,47	113,778	(12,224)	1,905,025
Total	\$ 26,217,620	0 \$ 1,692,642	\$(139,289)	\$27,770,973
Accumulated amortization	Balance at 31 December 2017	Amortization	Disposals, write-offs and adjustments	Balance at 31 December 2018
General government Protection services Transportation services Environmental services Recreation and cultural	\$ 448,913 705,974 11,952,057 754,933	4 65,335 7 501,677	\$ (43,257) (43,879)	\$ 434,793 727,430 12,453,734 848,511
services	476,423	33,931	(12,224)	498,130
Total	\$14,338,300	<u>723,658</u>	\$(99,360)	\$ <u>14,962,598</u>
Net book value			Balance at 31 December 2017	Balance at 31 December 2018
General government Protection services Transportation services Environmental services Recreation and cultural services	ervices		\$ 1,269,685 649,644 7,150,766 1,482,177 1,327,048	\$ 1,216,523 706,309 8,090,049 1,388,599 1,406,895
Total			\$ <u>11,879,320</u>	\$ <u>12,808,375</u>

# Schedule of Reserves and Reserve Funds

# For the year ended 31 December 2018 (with 2017 figures for comparison)

		<u>2018</u>		<u>2017</u>
Contributions:	Ф	242.001	Ф	252 517
From operations	\$	242,001	\$	352,517
Transfers:				
To operations	\$	5,400	\$	26,383
To tangible capital acquisitions		186,970	_	84,312
	\$	192,370	\$	110,695
Change in reserves and reserve funds balance	\$	49,631	\$	241,822
Reserves and reserve funds at the beginning of the year		1,447,675	_	1,205,853
Reserves and reserve funds at the end of the year	\$	1,497,306	\$	1,447,675
Reserves:				
Working funds	\$	301,828	\$	301,828
General government		167,522		89,159
Protection services		89,180		79,180
Roadways		124,945		81,005
Health		20,383		20,383
Environmental		408,550		371,730
Recreation and culture		125,534		128,143
Planning and development		23,730		23,730
Other		235,634	_	352,517
Total reserves	\$	1,497,306	\$	1,447,675



#### INDEPENDENT AUDITOR'S REPORT

To the Members of Council, Inhabitants and Ratepayers of the Corporation of the Township of Greater Madawaska.

#### Opinion

We have audited the financial statements of the Township of Greater Madawaska Trust Fund (the Trust), which comprise the statement of financial position as at 31 December 2018, and the statement of operations and change in fund balance for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Trust as at 31 December 2018, and its financial performance for the year then ended in accordance with Canadian Public Sector Accounting Standards (PSAB).

## **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Trust in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with PSAB, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Trust's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Trust or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Trust's financial reporting process.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of the auditor's responsibilities for the audit of the financial statements is located at *MacKillican's* website at: http://mackillicans.com/PDF/Auditors\_Responsibilities.pdf. This description forms part of our auditor's report.

RENFREW, Ontario. 15 April 2019.

**Chartered Professional Accountants,** 

Mac Killian + Associate

Licensed Public Accountants.

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# Trust Fund

# Statement of Financial Position

# As at 31 December 2018 (with 2017 figures for comparison)

	<u>ASSETS</u>	2	2018		<u>2017</u>
Current: Loan receivable (Notes 2 and 3)		¢	3,467	¢	2 167
Loan receivable (Notes 2 and 3)		\$ <u></u>	3,40/	Ф <u>——</u>	3,467
	FUND BALANCE				
Fund balance		\$	3,467	\$	3,467

## Trust Fund

# Statement of Operations and Change in Fund Balance

# For the year ended 31 December 2018 (with 2017 figures for comparison)

	<u>2018</u>	<u>2017</u>
Fund balance at the beginning of the year	\$ 3,467	\$ 3,467
Revenue: Loan interest	\$ 	\$ 
Expenses: Loan forgiven	\$ <del>-</del>	\$ <u>-</u>
Excess (shortfall) of revenue over expenses	\$ 	\$ -
Fund balance at the end of the year	\$ 3,467	\$ 3,467

#### Trust Fund

#### Notes to the Financial Statements

#### For the year ended 31 December 2018

#### 1. SIGNIFICANT ACCOUNTING POLICIES

#### **Basis of Accounting**

Capital receipts and income are reported on the cash basis of accounting.

Expenditures are reported on the cash basis of accounting with the exception of administration expenses which are reported on the accrual basis of accounting, which recognizes expenditures as they are incurred and measurable as a result of the receipt of goods or services and the creation of a legal obligation to pay.

#### Cash and Cash Equivalents

Cash and cash equivalents are comprised of cash on hand and in bank and investments due no greater than three months from the date of acquisition or that are cashable on demand.

#### 2. ONTARIO HOME RENEWAL PROGRAM

Ontario Home Renewal Program loans receivable at 31 December 2018 are comprised of repayable loans of \$3,467 (2017 - \$3,467). In the event of the sale or lease of the home or in the event of the homeowner ceasing to occupy the home, the balance of the loans immediately becomes due and payable by the homeowner.

In 1993, the Ministry of Municipal Affairs and Housing announced that the Ontario Home Renewal Program was being discontinued and that all cash funds on hand at the end of each year are to be returned to the Province by 1 March of the next year. For the year ended 31 December 2018, there are no funds to be returned to the Province by 1 March 2019.

#### 3. LOAN RECEIVABLE

The loan receivable is currently going through the process of being forgiven.

Financial Statements

For the year ended 31 December 2018



#### INDEPENDENT AUDITOR'S REPORT

To the Board Members, Members of Council, Inhabitants and Ratepayers of the Corporation of the Township of Greater Madawaska.

#### **Opinion**

We have audited the financial statements of the Township of Greater Madawaska Libary Board (the Library Board), which comprise the statement of financial position as at 31 December 2018, and the statement of operations and accumulated surplus for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Library Board as at 31 December 2018, and its financial performance for the year then ended in accordance with Canadian Public Sector Accounting Standards (PSAB).

#### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Library Board in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with PSAB, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Library Board 's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Library Board or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Library Board's financial reporting process.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of the auditor's responsibilities for the audit of the financial statements is located at *MacKillican's* website at: http://mackillicans.com/PDF/Auditors\_Responsibilities.pdf. This description forms part of our auditor's report.

RENFREW, Ontario. 15 April 2019.

**Chartered Professional Accountants**,

Mac Killian + Associates

Licensed Public Accountants.

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# Statement of Financial Position

# As at 31 December 2018 (with 2017 figures for comparison)

	<u>ASSETS</u>	<u>2018</u>	<u>2017</u>
Current: Cash on hand and in bank Short term investments Due from Township	\$	20,240 23,537	\$ 22,730 23,419 20,957
	\$	43,777	\$ 67,106
<u>LIABIL</u>	IES AND ACCUMULATED SUR	<u>PLUS</u>	
Current liabilities: Due to Township Deferred revenue	\$	11,240	\$ 3,000
Accumulated surplus	\$	11,240 32,537	\$ 3,000 64,106
	\$	43,777	\$ 67,106

# Statement of Operations and Accumulated Surplus

# For the year ended 31 December 2018 (with 2017 figures for comparison)

	<u>2018</u>	<u>2017</u>
Revenue:		
Ontario grant - operating	\$ 11,817	\$ 11,818
- other	4,055	2,500
Township grant	61,153	59,590
Fundraising and donations	1,938	6,897
Interest	 117	 117
	\$ 79,080	\$ 80,922
Expenses:		
Salaries and benefits	\$ 66,046	\$ 59,547
Books, supplies, materials and maintenance	14,895	14,797
Building	 29,708	 
	\$ 110,649	\$ 74,344
Change in general surplus (deficit) for the year	\$ (31,569)	\$ 6,578
Accumulated surplus at the beginning of the year	\$ 64,106	\$ 57,528
Accumulated surplus at the end of the year	\$ 32,537	\$ 64,106

#### Notes to the Financial Statements

### For the year ended 31 December 2018

#### 1. SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Township of Greater Madawaska Library Board are the representation of management prepared in accordance with generally accepted accounting principles for local governments as recommended by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada.

#### (a) Basis of Accounting

The financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting recognizes revenues in the period in which transactions or events occurred that gave rise to the revenue; expenses are recognized in the period goods or services are acquired and a liability is incurred or transfers are due.

Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Government transfers, contributions and other amounts are received from third parties pursuant to legislation, regulation or agreement and may only be used for certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed or the tangible capital assets are acquired.

#### (b) Government Transfers

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or are the result of a direct financial return.

Government transfers are recognized in the financial statements in the period in which the events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met and reasonable estimates of the amounts can be made.

### (c) Use of Estimates

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenses during the year. Actual results could differ from these estimates.

## (d) Cash and Cash Equivalents

Cash and cash equivalents are comprised of cash on hand and in bank and investments due no greater than three months from the date of acquisition or that are cashable on demand.

#### 2. FINANCIAL INSTRUMENTS

Financial instruments include cash on hand and in bank, short term investments and due from/to Township. Unless otherwise noted, it is management's opinion that the Library Board is not exposed to significant interest, currency or credit risks arising from these financial instruments.

The carrying amounts reported on the statement of financial position for cash on hand and in bank, short term investments and due from/to Township, approximates their fair values, due to the immediate and short term maturities of these financial instruments.

#### 3. CONTINGENT LIABILITIES

The nature of the Board's activities is such that there may be litigation pending or in prospect at any time. The Library Board is not aware of any claims or possible claims as at 31 December 2018.